# 20 October 2022

ITEM: 5

# **Standards and Audit Committee**

# Annual Complaints & Enquiries Report – 2021/2022

| Wards and communities affected: | Key Decision: |
|---------------------------------|---------------|
| All                             | Non-key       |
|                                 |               |

**Report of:** Lee Henley - Strategic Lead Information Management

Accountable Director: Jackie Hinchliffe – Director of HR, OD & Transformation

This report is: Public

## **Executive Summary**

- The number of complaints received for the reporting period is 1562. For the same period last year, the figure was 1227, therefore the reporting period represents an increase in complaints received.
- Details of the top 10 complaint areas are detailed within Appendix 1.
- A summary for Adult Social Care complaints is attached as Appendix 2.
- A summary for Children Social Care complaints is attached as Appendix 3.
- During the reporting period, 39% of complaints were upheld. This is an increase compared to the same period last year, which identified 33% of complaints as upheld.
- For the reporting period, 87% of complaints were responded to within timeframe. This is below the 90% target and represents a slight dip in performance from last year, where 88% were responded to within timeframe.
- A total of 286 MP enquiries were received, of which 82% were responded to within timeframe. This represents a dip in performance compared to last year's figures of 84% within timeframe from 374 received.
- A total of 4336 member enquiries were received, with 94% responded to within timeframe. Last year the council received 3948 enquiries with 95% responded to within timeframe. The average time taken to respond to members enquiries across all Directorates was 4 days.
- Member enquiries continue to increase in volume, requiring significant capacity and resources across the council. The cost of processing Member Enquiries

across our service areas is estimated at £215k each year. Members have a key role in promoting the council's Digital by Design principle and using digital channels, highlighting where improvements are needed and using Member Enquiries as an escalation where normal process has failed.

- The council received 1565 external compliments within the reporting period compared to 1545 during last year.
- The Housing Ombudsman (HO) asks all Landlords to complete and publish a self-assessment of their compliance with the HO Complaints Handling Code. The council's self-assessment has been published and is attached as Appendix 4.
- Due to a change in complaints process, the percentage of complaints escalating onto Stage 2 has reduced.

#### 1. Recommendation

1.1 To note the statistics and performance for the reporting period.

#### 2. Introduction and Background

- 2.1 This report sets out the council's complaints statistics for 2021/22.
- 2.2 Adult Social Care (ASC) and Children's Social Care (CSC) have separate statutory complaints procedures.
- 2.3 Top 10 complaint themes have been produced and are attached as Appendix 1. The Corporate Complaints Team work with services to establish the root cause for complaints received, to identify reasons for complaint escalation and to establish the reasons why complaints are upheld.

#### 2.4 **Ombudsman Enquiries and/or compensation payments**

Below provides a summary of:

- Enquiries where the Local Government and Social Care Ombudsman (LGSCO) and/or the Housing Ombudsman (HO) have reached a final decision on cases within the reporting period
- Other payments made as a form of complaint resolution

| Area              | Issue Nature                         | Ombudsman<br>Findings                 | Financial<br>Remedy | Learning<br>where<br>relevant            | Did the<br>council<br>respond to<br>the LGSCO<br>or HO<br>timeframes |
|-------------------|--------------------------------------|---------------------------------------|---------------------|------------------------------------------|----------------------------------------------------------------------|
| Housing - Repairs | Complaint in relation to handling of | Finding of fault /<br>Service failure | £250                | No specific<br>learning, as<br>the LGSCO | Yes                                                                  |

| Housing -<br>Allocations                           | drainage issues<br>at a property<br>Complaint in<br>relation to<br>resident being<br>offered a<br>property away<br>from their family<br>who provides                                              | Insufficient<br>evidence of fault     | N/A  | finding was<br>disputed by<br>the council due<br>to the<br>complexities of<br>this case<br>N/A (no fault)                                                                                                                    | Yes |
|----------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------|------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----|
| Resourcing &<br>Place Delivery –<br>Business Rates | support<br>Complaint<br>regarding<br>handling of<br>application for<br>small business<br>grant fund                                                                                               | Finding of fault /<br>Service failure | £200 | The grant<br>payment that<br>should have<br>been provided<br>under the<br>grant fund was<br>issued.<br>There was no<br>associated<br>learning in this<br>case, as the<br>council<br>disputed the<br>findings of the<br>LGSCO | Yes |
| Housing -<br>Allocations                           | Complaint<br>regarding<br>handling of<br>request to be<br>reallocated                                                                                                                             | Insufficient<br>evidence of fault     | N/A  | N/A (due to<br>insufficient<br>evidence of<br>fault)                                                                                                                                                                         | Yes |
| Housing- Anti-<br>Social Behaviour                 | Complaint<br>regarding<br>handling of ASB<br>reports                                                                                                                                              | No<br>maladministration               | N/A  | N/A (no fault)                                                                                                                                                                                                               | Yes |
| HR, OD &<br>Transformation -<br>Complaints Team    | The council<br>failed to<br>respond to the<br>resident's initial<br>escalation<br>request and<br>provided<br>incorrect advice<br>when she<br>chased her<br>escalation<br>request, which<br>caused | Finding of fault /<br>Service failure | £150 | Training<br>session carried<br>out in the<br>complaints<br>team to cover<br>off identifying<br>complaints.                                                                                                                   | Yes |

|                                          | confusion and delays                                                                               |                                       |     |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |     |
|------------------------------------------|----------------------------------------------------------------------------------------------------|---------------------------------------|-----|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----|
| Housing -Repairs                         | Complaint<br>regarding<br>quality of repairs<br>and time taken<br>to complete                      | No<br>maladministration               | N/A | N/A (no fault)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | Yes |
| Housing -<br>Allocations                 | Complaint<br>regarding<br>delays in<br>moving a<br>resident to a<br>higher banding                 | Finding of fault /<br>Service failure | N/A | Staff training<br>completed on<br>managing<br>generic<br>inboxes for<br>Housing<br>Solutions, to<br>ensure that<br>any emails<br>from residents<br>are being read<br>and responded<br>to in full                                                                                                                                                                                                                                                                                                 | Yes |
| Public Realm –<br>Development<br>Control | Complaint<br>regarding<br>delays in acting<br>to enforce the<br>protection of a<br>listed building | Finding of fault /<br>Service failure | N/A | Processes<br>changed to<br>ensure that<br>detailed case<br>notes and<br>actions for any<br>historic assets<br>are recorded<br>on the<br>council's<br>system. This<br>will ensure<br>new officers<br>have easy<br>access to all<br>documentation<br>To ensure that<br>services work<br>closely with<br>Place Services<br>(Essex County<br>Council), to<br>obtain any<br>necessary<br>advice on<br>heritage at risk<br>properties,<br>which will<br>ensure the<br>required action<br>is undertaken | Yes |

| Public Realm –           | Complaint that                                                                                                                                                   | Insufficient                          | N/A  | N/A (due to                                                                                                                                                                                                                                                                                                                                                                        | Yes |
|--------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------|------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----|
| Transport<br>Development | measures have<br>not been taken                                                                                                                                  | evidence of fault                     |      | insufficient<br>evidence of                                                                                                                                                                                                                                                                                                                                                        |     |
|                          | to deal with<br>HGVs using                                                                                                                                       |                                       |      | fault)                                                                                                                                                                                                                                                                                                                                                                             |     |
| Housing - Repairs        | residential roads<br>Complaint                                                                                                                                   | Νο                                    | N/A  | N/A (No Fault)                                                                                                                                                                                                                                                                                                                                                                     | Yes |
| Housing - Repairs        | regarding<br>handling of<br>mould issues<br>and a request to<br>replace a<br>kitchen within<br>the property                                                      | Maladministration                     |      |                                                                                                                                                                                                                                                                                                                                                                                    | 165 |
| Public Realm –           | Complaint                                                                                                                                                        | Insufficient                          | N/A  | N/A (due to                                                                                                                                                                                                                                                                                                                                                                        | Yes |
| Waste Collection         | regarding<br>missed brown<br>bin collections                                                                                                                     | evidence of fault                     |      | insufficient<br>evidence of<br>fault)                                                                                                                                                                                                                                                                                                                                              |     |
| Adult Social Care        | Complaint that<br>the Care Home<br>failed to allow<br>the complainant<br>to see their<br>mother who was<br>in the Home's<br>care due to<br>COVID<br>restrictions | Finding of fault /<br>Service failure | £200 | To review the<br>visitors<br>booking<br>system to<br>ensure double<br>bookings are<br>identified to<br>avoid any<br>visits being<br>cancelled                                                                                                                                                                                                                                      | Yes |
| Adult Social Care        | Complaint that<br>the council did<br>not provide<br>details of a<br>safeguarding<br>referral and that<br>restrictions were<br>not clearly<br>communicated        | Finding of fault /<br>Service failure | N/A  | Ensure that<br>when<br>managing any<br>Safeguarding<br>enquiries<br>going forward,<br>the reasons for<br>any restrictions<br>imposed<br>through a<br>safeguarding<br>management<br>plan should be<br>clearly<br>recorded.<br>These<br>restrictions<br>must also be<br>discussed and<br>agreed with<br>the person at<br>risk, where<br>appropriate,<br>and their views<br>should be | Yes |

|                                    |                                                                                                          |                                       |      | clearly<br>recorded                                                                                                                                                                                                                                                                                                 |     |
|------------------------------------|----------------------------------------------------------------------------------------------------------|---------------------------------------|------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----|
| Public Realm –<br>Waste Collection | Missed<br>collection of<br>recycling bin                                                                 | No<br>Maladministration               | N/A  | N/A (No Fault)                                                                                                                                                                                                                                                                                                      | Yes |
| Public Realm –<br>Waste Collection | Missed<br>collection of<br>general waste<br>and recycling<br>bin                                         | Finding of fault /<br>Service failure | £100 | Ensure that<br>when<br>monitoring is<br>implemented<br>for waste<br>collections, a<br>record<br>evidencing this<br>is saved for<br>future<br>reference                                                                                                                                                              | Yes |
| Public Realm –<br>Waste Collection | Complaint<br>regarding lack<br>of waste<br>collection for the<br>assisted waste<br>collection<br>service | Finding of fault /<br>Service failure | £650 | The process<br>for recording<br>missed<br>collections for<br>the assisted<br>waste<br>collection<br>service has<br>been made to<br>clear to<br>relevant staff                                                                                                                                                       | Yes |
| Housing -<br>Allocations           | Complaint<br>regarding<br>handling of a<br>request to be<br>rehoused                                     | Finding of fault /<br>Service failure | N/A  | Fault was due<br>to discretion<br>not being<br>applied. As a<br>result, training<br>has taken<br>place in the<br>team to ensure<br>that Officers<br>seek further<br>advice on<br>applying<br>discretion,<br>either via<br>referring to the<br>Allocations<br>Policy and/or<br>by speaking to<br>a Senior<br>Officer | Yes |
| Public Realm –<br>Waste Collection | Complaint<br>regarding the<br>council<br>repeatedly<br>failing to provide                                | Finding of fault /<br>Service failure | £500 | Resident's<br>assisted<br>collection<br>agreement<br>reviewed to<br>ensure                                                                                                                                                                                                                                          | Yes |

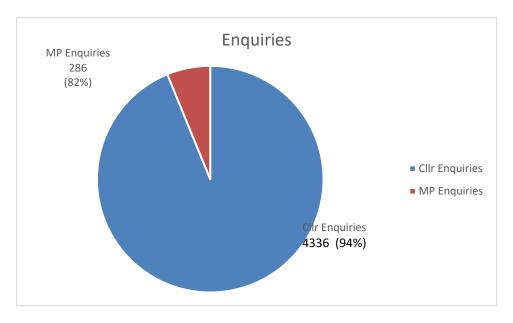
|                                 | agreed assisted<br>bin collections                                                                                                                      |                                           |      | instructions<br>are clear<br>Assisted<br>collections to<br>be monitored<br>for two months<br>following the<br>final<br>Ombudsman<br>decision                              |     |
|---------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------|------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----|
| Housing – Tenancy<br>Management | Complaint<br>regarding<br>landlord's<br>management of<br>their request to<br>reassign their<br>tenancy<br>agreement after<br>separation from<br>partner | Finding of fault /<br>Service failure     | £150 | Officers to<br>ensure that<br>case records<br>are updated<br>after each<br>contact/attemp<br>ted contact, to<br>ensure audit<br>trail exists and<br>delays are<br>avoided | Yes |
| Housing –<br>Leaseholders       | The complaint<br>concerns the<br>cost of<br>improvement<br>works carried<br>out at the<br>resident's<br>property                                        | Outside of<br>Ombudsman's<br>Jurisdiction | N/A  | N/A                                                                                                                                                                       | Yes |
| Housing – Repairs               | The complaint is<br>about the<br>landlord's<br>handling of<br>reports of damp<br>and mould<br>within the<br>property.                                   | Outside of<br>Ombudsman's<br>Jurisdiction | N/A  | N/A                                                                                                                                                                       | Yes |
| Housing - Repairs               | The complaint is<br>about the<br>landlord's<br>handling of:<br>reports of<br>repairs to the<br>door and<br>behaviour of<br>staff                        | Outside of<br>Ombudsman's<br>Jurisdiction | N/A  | N/A                                                                                                                                                                       | Yes |

# Other payments made:

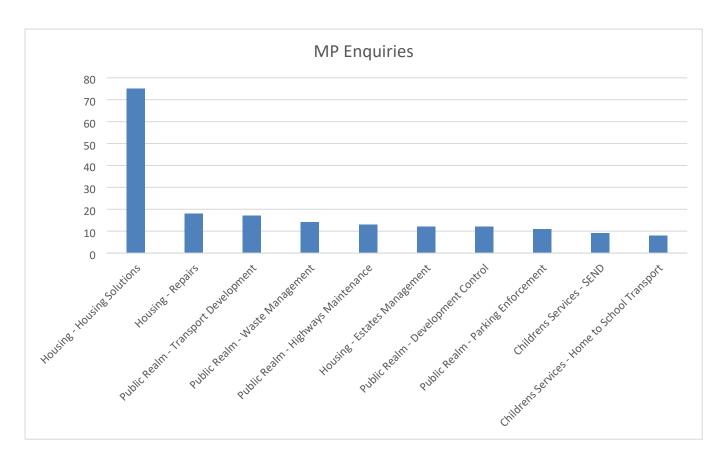
In addition to the table above, £1157 was paid by the council as a form of complaint resolution across 10 Stage 2 complaints.

## 2.5 MP and Members Enquiries

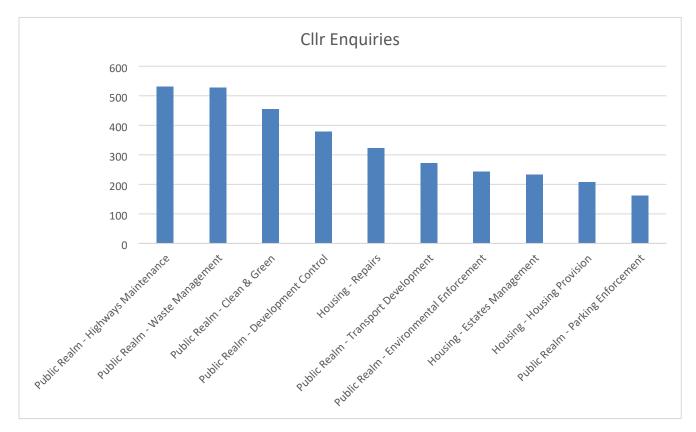
- 2.5.1 During the reporting period enquiries were received as follows:
  - 4336 member enquiries were received, with 94% responded to within timeframe. The average time taken to respond to members enquiries across all Directorates was 4 days.



- A total of 286 MP enquiries were received, of which 82% were responded to within the timeframe.
- 2.5.2 MP enquiry trends and common themes are outlined below:



# 2.5.3 Councillor enquiry trends and common themes are outlined below:



# 2.6 Learning lessons from complaints

The most important aspect of any complaints management framework is the ability to demonstrate that the council can show evidence that it is learning from complaints received. Appendix 1 shows the top 10 complaint themes and a summary of high-level learning from upheld complaints which has been identified for each area.

#### 2.7 Social Care Complaints & Representations

Appendix 2 provides a summary dashboard for Adult Social Care.

Appendix 3 provides a summary dashboard for Children's Social Care.

#### 2.8 **Complaint channels**

There are various means for complainants to register expressions of dissatisfaction. The top themes for the reporting period are shown below:

| Digital channel (email, social media, | 90% |
|---------------------------------------|-----|
| website)                              |     |
| Telephone                             | 5%  |
| Complaints Form                       | 2%  |
| Letter                                | 2%  |
| In Person                             | 1%  |

#### 2.9 **Compliments**

The council received 1565 external compliments within the reporting period compared to 1545 from last year. A breakdown is shown below:

**Note** – The high volume shown for Strategy, Engagement & Growth are in the main due to compliments received via our contact centre call handling satisfaction surveys.

| Area                          | Volume |
|-------------------------------|--------|
| Strategy, Engagement & Growth | 1213   |
| Housing                       | 101    |
| Public Realm                  | 100    |
| Adult Social Care             | 99     |
| Children Social Care          | 25     |
| Education                     | 25     |
| HR, OD & Transformation       | 2      |
| Total                         | 1565   |

#### 2.10 **Complaints that fall within the Housing Ombudsman Jurisdiction**

The Housing Ombudsman (HO) have produced a Complaints Handling Code that the council must comply with. A self-assessment of this code has been undertaken (see Appendix 4) and this is published on the council's website.

#### 2.11 Complaints Process

From 1 April 2021 the council:

- Moved to a two-stage complaints process for all complaints (excluding Adult and Children Social Care Complaints). Prior to this a three-stage process was in place
- Increased its timeframes to respond to Stage 1 complaints from 7 working days to 10 working days

The primary reason for the above change was to improve the customer experience in relation to complaints, by improving the quality of Stage 1 complaint responses and therefore reducing the number of escalations (getting it right first time).

The figures below show that the change to process was effective, as the percentage of complaints that escalated to Stage 2 has reduced.

- 2020/21 14% of Stage 1 responses escalated to Stage 2
- 2021/22 11% of Stage 1 responses escalated to Stage 2

#### 3 Issues, Options and Analysis of Options

3.1 There are no options associated with this paper.

## 4 Reasons for recommendations

- 4.1 This report is for noting purposes. There are no recommendations requiring approval.
- 5 Consultation (including Overview and Scrutiny, if applicable)
- 5.1 This report was sent to Digital and Demand Board and Director's Board.

# 6 Impact on corporate policies, priorities, performance and community impact

- 6.1 Complaints impact on the council's priority of delivering excellence and achieving value for money.
- 6.2 The complaints process seeks to create a culture of corporate learning from best practice from listening to our customers and by acting on complaints. All complaints received must have learning applied if the complaint outcome is upheld.

- 6.3 The complaints process aims to improve customers' and users' experience of accessing council services. This will support our customer services strategy.
- 7 Implications

#### 7.1 **Financial**

Implications verified by: Jonathan Wilson Assistant Director Finance

The financial implications are set out in the body of the report.

#### 7.2 Legal

Implications verified by: Gina Clarke - Corporate Governance Lawyer & Deputy Monitoring Officer

Given that this is an update report for noting there are no legal implications directly arising from it. The following points should be noted by way of background information:

• Both the Courts and the Local Government Ombudsman expect complainants to show that they have exhausted local complaints / appeal procedures before commencing external action.

• The implementation of our learning from complaints and listening to our residents should lead to a reduction of complaints received and a reduction in those going to the Ombudsman or the Courts.

• Social Care for Adult and Children are required to follow a separate procedure stipulated by the Department of Health (DOH) and Department for Education & Skills (DFES).

#### 7.3 **Diversity and Equality**

# Implications verified by: Natalie Smith - Strategic Lead Community Development and Equalities

The Information Management Team will ensure that the Community Development and Equalities Manager is made aware of all complaints that have an equality related expression of dissatisfaction.

7.4 **Other implications (where significant)** – i.e., Staff, Health Inequalities, Sustainability, Crime and Disorder or Impact on Looked After Children

None

# 8 Background papers used in preparing the report

Information has been obtained from the council's complaints system.

# 9. Appendices to the report

- Appendix 1 Top 10 complaint themes
- Appendix 2 Adult Social Care complaint dashboard
- Appendix 3 Children Social Care complaint dashboard
- Appendix 4 Self Assessment Housing Ombudsman Complaints Handling Code

# **Report Author:**

Lee Henley Strategic Lead Information Management